Message Text

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FOR S/AR - AMBASSADOR RICHARDSON FROM OXMAN

E.O. 11652: GDS TAGS: PLOS

SUBJECT: LOS - YOUNG ARTICLE ON SOVIET USE OF OCEAN LAW

1. AS REQUESTED, REVIEWED YOUNG ARTICLE. IF ELIZABETH YOUNG EVEN IN PART REFLECTS OFFICIAL BRITISH THINKING, THERE MAY BE STRONG CONTRADICTORY POLICY CURRENTS BETWEEN US. MORE TO THE POINT, WHAT IF SOVIETS SUSPECT SUCH THINKING BY U.K. AND U.S.?

A. U.S. ANALYZES LOS POLICY ON BASIS GLOBAL STRATEGIC CONSIDERATIONS. IN TERMS OF WORLD VIEW, YOUNG ANALYSIS COULD HAVE BEEN WRITTEN FOR KING CANUTE.

B. U.S. POLICY BASED ON VIEW THAT U.S. INTEREST IN OCEANS NOT BASED ON ZERO-SUM ANALYSIS, AND ALSO THAT U.S. HAS INTEREST IN REDUCING AREAS OF POTENTIAL FRICTION AT MARGINS WITH USSR. YOUNG ADVOCATES IMPOSING NEW RESTRICTIVE REGIMES ON SOVIET ACCESS ROUTES, WITHOUT EXPLAINING HOW AND WHERE SOVIET SHIPS WOULD BE ORDERED ABOUT, AND HOW OR WHERE "NATO" WOULD CONFIDENTIAL

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DEAL WITH SIMILAR RESTRICTIONS IMPOSED BY COASTAL STATES OUTSIDE NORTHWESTERN EUROPE ON WESTERN SHIPS AND TRADE.

C. YOUNG SEES U.S.-SPONSORED PRO-NAVIGATION PRO-VISIONS OF ICNT AS DAMAGING, AND WOULD SEEK WAY TO SIDETRACK EMERGENCE OF LOS TREATY ON THESE GROUNDS. SHE DOES NOT EVEN DISCUSS DEEP SEABEDS, BUT PRESUMABLY WOULD CONCUR IN USING ANY CONVENIENT ISSUE TO SABOTAGE LOS TREATY.

2. ONE CANNOT HELP BUT NOTE THAT U.K. AMBASSADOR ARCULUS IN RECENT MONTHS:

A) SAID U.K. HAS LITTLE INTEREST IN LOS TREATY (IMPLYING LITTLE INTEREST IN PROTECTING NAVIGATIONAL FREEDOMS);

B) SUGGESTED POSSIBLE SOVIET STRATEGIC CONCERNS IN WESTERN GAP UNDERLAY SOVIET CONTINENTAL SHELF POSITION;

C) RESISTED U.S. SUGGESTION THAT U.K. AVOID MAKING ANY UNILATERAL CLAIMS IN STRAITS;

D) TOOK VERY HARD LINE MINING INDUSTRY POSITION
ON DEEP SEABEDS MINING QUESTIONS, OPPOSING EVEN
THOSE COMPROMISES WORKED ON BY US'
(THIS DESPITE GREATER U.S. INTEREST IN DEEP SEABED
MINING AND GENERAL LABOUR SENSITIVITY TO ODC ATTITUDES.)

3. BRITISH MINISTER HERE CONFIRMED THAT YOUNG DOES HAVE ACCESS TO WELL-INFORMED OFFICIALS. SEPTEL ON CONVERSATION WITH SOVIETS ON SHELF WOULD SEEM TO INDICATE RELEVANCE OF ABOVE POINTS TO SOVIET POSITION. TOON CONFIDENTIAL

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